



CITY OF ROCK FALLS, ILLINOIS

MANAGEMENT LETTER

April 30, 2021

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The Honorable Mayor
Members of the Council
City of Rock Falls, Illinois

In planning and performing our audit of the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Rock Falls, Illinois (the City) as of and for the year ended April 30, 2021, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

The City's written responses to the deficiencies in our audit have not been subjected to the audit procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

This communication is intended solely for the information and use of the Mayor, the City Council and the management of the City and is not intended to be and should not be used by anyone other than these specified parties.

Sikich LLP

Naperville, Illinois
October 28, 2021

MATERIAL WEAKNESSES

We consider the following to be material weaknesses over internal controls

1. Year End Close Process

During our audit we proposed numerous audit adjustments, which management has reviewed and approved. Adjustments that were proposed were the result of recurring year end accruals that were not recorded, transactions that were not recorded in the proper period or classified correctly, and government-wide conversion entries such as capital assets and long-term debt.

Generally accepted auditing standards emphasizes that the external auditor cannot be part of an entity's internal control process over financial reporting. We recommend that procedures or checklists be adopted and followed to include all procedures that management determines are needed to be performed on a monthly or year end basis to ensure general ledger accounts are properly adjusted.

Management's Response

Management will review and determine what procedures or checklists are necessary to ensure that the general ledger accounts are property adjusted. Management also recognizes that the amount of adjustments may vary from year to year.

2. Segregation of Duties

With a limited number of staff in City offices and departments, proper segregation of duties is difficult to accomplish. A fundamental element of internal control is the segregation of certain key duties. The basic idea underlying segregation of duties is that no employee or group should be in a position both to perpetrate and to conceal errors or fraud in the normal course of their duties. In general, the principal incompatible duties to be segregated include:

- Custody of assets, in particular cash
- Authorization or approval of related transactions affecting those assets
- Recording or reporting of related transactions
- Execution of the transaction or transaction activity

An essential feature of segregation of duties/responsibilities within an organization is that no one employee or group of employees has exclusive control over any transaction or group of transactions.

We noted specific lack of segregation of duties listed below. This list should not be considered to be all inclusive as we did not perform a comprehensive review of all control structures throughout the City.

The Superintendent of the Business office can enter invoices into the system, process checks, and mail checks. The Superintendent of the Business office can both receive and record the same cash receipt. The Superintendent of the Business office has administrative access to the accounting software (MSI) and performs accounting functions. The effectiveness of established controls is diminished when personnel involved in the accounting function have the ability to modify their access rights to the various modules of the accounting software.

MATERIAL WEAKNESSES (Continued)

2. Segregation of Duties (Continued)

The Accounts Payable/Payroll Clerk can enter invoices into the system, process checks, and mail checks. In addition, the Accounts Payable/Payroll Clerk can both receive and record the same cash receipt.

The Building Department Secretary can create permits and collect cash for permits.

Custody of assets, including check signing authority, authorization or approval of related transactions affecting those assets, recording or reporting of related transactions, and execution of the transaction or transaction activity should be segregated. With a limited staff, segregation of these duties may not be possible. In this case, it is important department heads remain diligent in their monitoring of financial transactions.

A detailed review of financial statements, budget vs. actual results, bank reconciliations, payroll registers, and invoices and supporting documentation for checks greatly enhances the internal control. This review should continue to be performed by someone other than the preparer of the documents.

Review of bank reconciliations should include tests of mechanical accuracy and tracing of items on the reconciliation to the relevant source documents. The nature of unreconciled differences should be determined and followed up on in a timely manner and any journal entries deemed necessary, as a result, be recorded.

In all cases, we recommend the City reassign duties in order to more fully segregate conflicting duties.

Management's Response

Business Office Superintendent

The Superintendent of the Business Office does have the capabilities and access as specified as a material weakness, however, no day-to-day accounting functions are performed by the Superintendent. The City strongly disagrees with this finding.

Accounts Payable/Payroll Clerk

The Accounts Payable Clerk and Payroll Clerk do have the abilities as stated under the material weakness, however, they are overseen and checked by the Superintendent of the Business Office on a frequent and regular basis. In addition, the Accounts Payable and Payroll Clerks cannot process invoices without approval of the appropriate department head and the City Administrator who both initial the invoice prior to entering the invoice into the system. The Accounts Payable and Payroll Clerks also are not signors on any accounts held by the City.

MATERIAL WEAKNESSES (Continued)

2. Segregation of Duties (Continued)

Management's Response (Continued)

Building Department Secretary

The Building Department Secretary does have the ability to create permits and collect cash for permits, however, the City Treasurer reconciles the report generated by the software that creates the permit in order to post the receipts to the general ledger and deposit the permit fees into the bank.

Review of Financial Statements

Review of financial statements, budget vs. actual, bank reconciliations, payroll registers, invoices and the supporting documentation for checks is and has been conducted on a regular basis over the past several years by persons other than those that prepared those documents.

SIGNIFICANT DEFICIENCY

1. Inventory

During our testing of inventory, we noted there is no written inventory policy to provide guidance on securing inventory, and recording the activity of inventory purchased and used.

During our testing of inventory, we noted several inventory invoices selected for testing which could not be located for the Electric Department to support the average cost of inventory items held at year end. In addition, several invoices could not be located for the Water Department to support the average cost of the inventory item.

We recommend the City develop an inventory control policy to provide guidelines to accurately track and secure inventory. In addition, we recommend the City retain invoices for all inventory items to support the average cost of the inventory item used and review inventory for obsolescence on a periodic basis.

Management's Response

The City's Electric Department has maintained the current inventory program since 2003. During the conversion to the current program in 2003, all old invoice information was destroyed in the conversion. Considering the age of some of our infrastructure within the electric system, it is acceptable to have inventory on hand which may have been purchased prior to 2003. Unfortunately, until such time that all electric inventory purchased prior to 2003 is used, the City will not have invoices which support the average cost of the inventory currently held which was purchased prior to 2003. The Electric Department does keep copies of all invoices for products in inventory since 2003. Those invoices are kept passed the mandatory seven-year period and are not destroyed until such time that the inventory is used.

SIGNIFICANT DEFICIENCY (Continued)

2. Inventory (Continued)

Management's Response (Continued)

The City's Water Department inventory process was reviewed during after the 2017 audit for necessary changes and after review, a process was implemented, and they are now required to keep copies of all invoices of inventoried items.